



**DEFENSE SECURITY COOPERATION AGENCY**  
WASHINGTON, DC 20301-2800

FEB 21 2008

The Honorable Joseph R. Biden, Jr.  
Chairman, Committee on Foreign Relations  
United States Senate  
Washington, DC 20510

Dear Mr. Chairman:

Pursuant to Section 2561, Title 10, United States Code, the enclosed report provides information on the Department of Defense Humanitarian Assistance Programs for fiscal year 2007.

Approximately \$67 million was obligated for humanitarian assistance during fiscal year 2007. Throughout the year, the Department approved over 500 projects in approximately 100 countries worldwide. Enumerated in the enclosed report are excess property shipments and other funded transportation missions for the purposes of providing humanitarian assistance during fiscal year 2007.

Humanitarian assistance activities continue to provide significant peacetime engagement opportunities for Combatant Commanders and U.S military personnel while also serving the basic economic and social needs of people in the countries supported. The Combatant Commanders and the respective country teams view these programs as extremely valuable peacetime engagement tools and enthusiastically support their continuation.

Sincerely,

Jeffrey A. Wieringa  
Vice Admiral, USN  
Director

Enclosure:  
As stated

Same letter to:  
House Committee on Foreign Affairs  
Senate Committee on Armed Services  
House Committee on Armed Services

**Department of Defense**

**Fiscal Year 2007 Report**

**on**

**Humanitarian Assistance (HA)**

**(Report furnished in accordance with Title 10, USC, Section 2561)**

**Submitted February 2008**  
**Defense Security Cooperation Agency**

**THE HUMANITARIAN ASSISTANCE PROGRAM  
OF THE  
DEPARTMENT OF DEFENSE  
(10 USC SECTIONS 2561 AND 2557)**

**Introduction**

The Department of Defense (DoD) Humanitarian Assistance programs support U.S. foreign policy and national security goals of regional stability, promotion of democracy, and economic development.

The Department's humanitarian assistance activities are aimed at improving DoD visibility, access, and influence while building and/or reinforcing security and stability in a host nation or region; providing disaster mitigation training and/or bolstering host nation capacity to avert humanitarian crises and respond to disasters; and generating positive public relations and goodwill toward DoD.

As key tools in the Global War on Terrorism, the Department's humanitarian assistance activities directly support efforts to counter ideological support for terrorism. These activities provide Combatant Commanders with unobtrusive, low cost, but highly effective instruments to carry out their security cooperation activities.

The Defense Security Cooperation Agency (DSCA) is the executive agent, charged with program/resource management. The Office of the Secretary of Defense provides policy oversight.

**Legislative Authorities**

Pursuant to 10 USC Section 2561, funds authorized to be appropriated to the Department of Defense for a fiscal year for humanitarian assistance shall be used for the purpose of providing transportation of humanitarian relief and for other humanitarian purposes worldwide. The Secretary of Defense may also use this authority to transport supplies intended for use to respond to, or mitigate the effects of, an event or condition that threatens to seriously harm the environment, but only if other sources to provide such transportation are not readily available.

Pursuant to 10 USC Section 2557, the Secretary of Defense may make available for humanitarian relief purposes any nonlethal excess supplies of the Department of Defense.

The Overseas Humanitarian, Disaster, and Civic Aid (OHDACA) appropriation funds these activities.

### **Overview of Activities**

The Department of Defense conducts humanitarian assistance, disaster relief/emergency response, and funded transportation programs pursuant to Title 10 U.S. Code Sections 2557 and 2561.

Humanitarian assistance activities include country-specific projects for rudimentary construction/renovation of public facilities (such as schools, hospitals, clinics, and orphanages); digging water wells and other sanitation and drinking water projects; and repairing/building rudimentary infrastructure such as roads and bridges. DoD in-country personnel and/or the Combatant Commands (COCOMs) nominate projects in coordination with the U.S. country team and other U.S. agencies in the country and/or region as appropriate. The respective COCOM reviews and endorses a nominated project to the Defense Security Cooperation Agency (DSCA) using an automated database. DSCA coordinates proposed projects as appropriate with other DoD and interagency offices and approves/disapproves them. Once a project is approved, the responsible COCOM funds and oversees project execution.

Non-lethal excess property provided may include such items as medical/school/office equipment and supplies, construction equipment/tools, and vehicles. Excess property is transferred from DoD to the State Department, usually the American Embassy in country, to present to the host nation.

The Department's disaster relief/emergency response includes disaster preparedness and disaster response training, as well as immediate assistance in the wake of natural and manmade disasters. Such assistance may take the form of airlift, logistical support, provision of emergency supplies such as blankets, tents, water and humanitarian daily rations, and search and rescue operations.

DoD components participate in foreign disaster relief/emergency response (FDR/ER) activities when directed by the President, with the concurrence of the Secretary of State, and in emergency situations in order to save lives. DoD

responses are coordinated with the Agency for International Development's Office of Foreign Disaster Assistance and other relevant agencies.

Also conducted pursuant to section 2561 is the funded transportation program. This program provides worldwide DoD-funded transportation of humanitarian cargo. It applies to both DoD cargo (for example, disaster relief supplies and non-lethal excess property) and private donations by non-governmental and international organizations (NGOs/IOs). Appropriated funds pay for the actual cost of transportation and any associated administrative costs incurred.

While statutory authority permits transportation of private donations via any mode and for any cargo that could be defined as humanitarian, current policy restricts cargo to that which addresses basic humanitarian needs (e.g., medical, food, clothing, shelter) and, in the interest of cost-effectiveness, limits transportation to surface modes and establishes a minimum cargo size (one 20-foot container or 1,100 cubic feet).

#### **Reporting Elements – Fiscal Year 2007**

Pursuant to Section 2561(c) an annual status report on the provision of humanitarian assistance is required for the prior fiscal year. The report shall set forth the following information:

- (1) The total amount of funds obligated for humanitarian relief under the section;
- (2) The number of scheduled and completed transportation missions for purposes of providing humanitarian assistance under the section; and
- (3) A description of any transfer of excess DoD nonlethal supplies under section 2557, to include the date of transfer, the entity to whom the transfer is made, and the quantity of items transferred.

The total amount of funds obligated from OHDACA for humanitarian relief under Section 2561 for FY 2007, as of 30 September 2007, was \$67.3 million.

As compared to FY 2006, FY 2007 saw a considerable increase in funded transportation in support of NGOs/IOs, activity that had been suspended for much of FY 2006 due to transportation missions in support of Pakistan earthquake relief. Transportation of excess property in FY 2007 was somewhat less robust than in the previous year due to relocation of the Europe-based warehouse, which caused a temporary interruption in excess property shipments to Europe and Africa.

**The description of excess property transfers and funded transportation missions for purposes of providing humanitarian assistance during FY07 is included in the following pages.**

**Enclosure  
As stated**

<b>HUMANITARIAN ASSISTANCE EXCESS PROPERTY SHIPMENTS - FY 07</b>			
<b>Destination</b>	<b>Container Quantity by Type</b>	<b>Commodity Type</b>	<b>Delivery Date</b>
Afghanistan	Air Shipment	(8) Tents, General Purpose, Medium (GPM) (Disaster Response)	1st Quarter
Bangladesh	3 X 40'	Medical Supplies	2nd Quarter
Belize	2 X 40'	Medical Supplies/Equipment	4th Quarter
Benin	2 x 40'	Medical, Supplies, Furniture	1st Quarter
Benin	2 x Flatbed	1 VW T4, 2 x 60 KW P90 Generator	1st Quarter
Benin	3 x 40'	Medical, Supplies, Furniture	3rd Quarter
Benin	1 x 40' 1x 20'	1 Ambulance; 1 VW Pick-up truck; 1 Chevy 4x4 Pick-up truck	3rd Quarter
Bolivia	3 X 40'	Medical Supplies	3rd Quarter
Bolivia	Roll-On/Off Stock	(1) Industrial Tractor, (1) Water Buffalo, (1) 100 KW Generator & (1) 2.5 Ton Truck	3rd Quarter
Dominican Republic	1 x 40'	Medical Supplies	4th Quarter
Dominican Republic	Roll-On/Off Stock	(1) Box Van, (1) Pick-up Truck, (1) Stake-Bed Truck & (1) 4x4 Cargo Truck	4th Quarter
Ghana	5 triwalls	Medical	4th Quarter
Guyana	Roll-On/Off Stock	(1) 2.5 Ton Truck, (1) 400 gal. Water Buffalo	1st Quarter
Guyana	Roll-On/Off Stock	(1) 5 Ton Tractor, (1) 5000 gal. Water Tanker	1st Quarter
Haiti	Roll-On/Off Stock	(1) Ambulance, 100 KW Generator	2nd Quarter
Haiti	2 X 40'	Medical Supplies/Equipment	2nd Quarter
Kosovo	3 x 40' trailers	Medical, Supplies, Furniture & Disaster Relief	1st Quarter

<b>HUMANITARIAN ASSISTANCE EXCESS PROPERTY SHIPMENTS - FY 07</b>			
<b>Destination</b>	<b>Container Quantity by Type</b>	<b>Commodity Type</b>	<b>Delivery Date</b>
Kosovo	3 x 40' trailers	1 M149A2 400 gal water trailer; 1 M35A2 WO/W; 2 x 6.5KW generators; 2 x 3.2KW generators; 1 M1010 Ambulance; 1 32KW Generator; 1 VW 6 Pax van; 1 VW T4; 2 x Pumps 50 GPM (pallet box)	3rd Quarter
Namibia	2 x 40' flatrack 1 x 20' container	2 x 6KW Skid generators; 2 x 10KW Skid generators; 36KW Skid generator; 15KW trailer; M1028 Truck; Ford Ambulance; M149A2 400 gal Water Buffalo	2nd Quarter
Nicaragua	5 X 40'	Medical Supplies/Equipment	3rd Quarter
Nicaragua	Roll-On/Off Stock	(1) 100 KW Generator	3rd Quarter
Nicaragua	Air Shipment	(80) Cots, Folding	4th Quarter
Panama	2 X 40'	Medical Supplies/Equipment	3rd Quarter
Panama	Roll-On/Off Stock	(1) Generator, (1) 1/2 Ton Truck	3rd Quarter
Paraguay	Air Shipment	Firefighting Equipment	4th Quarter
Paulau	3 X Flatbed	1 Fire Rescue Vehicle 2 Truck, Ambulance	4th Quarter
Philippines	2 Air Pallets	Medical Supplies w/container	1st Quarter
Philippines	16 Air Pallets	Medical Supplies w/container	2nd Quarter
Rwanda	4 x 40' flatbeds	2 x Ambulance; 1 x MB 5 ton truck; 2 x Truck stake bed/M1008; 1 x Cargo truck; 1 x Water trailer	4th Quarter
Senegal	1 x 20'	Medical, Supplies, Furniture	2nd Quarter
Thailand (COBRA GOLD)	2 X 20'	Medical Supplies and School Furniture	3rd Quarter
Tunisia	4 x 40'	Medical, Supplies, Furniture	3rd Quarter



<b>HUMANITARIAN ASSISTANCE EXCESS PROPERTY SHIPMENTS - FY 07</b>			
<b>Destination</b>	<b>Container Quantity by Type</b>	<b>Commodity Type</b>	<b>Delivery Date</b>
Ukraine	1 x 40' trailer	Medical, Supplies, Furniture	1st Quarter
Ukraine	2 x 40' trailers	Medical, Supplies, Furniture	2nd Quarter
Uruguay	3 X 40'	Medical Supplies	4th Quarter
Uruguay	Roll-On/Off Stock	(1) Ambulance	4th Quarter
Vietnam	1 X 40'	Medical Supplies	2nd Quarter

<b>HUMANITARIAN ASSISTANCE FUNDED TRANSPORTATION SHIPMENTS - FY 07</b>			
<b>Destination</b>	<b>Container Quantity by Type</b>	<b>Commodity Type</b>	<b>Delivery Date</b>
Burkina Faso	5 X 40'	Dry Milk, Medical Disposables and Hygiene Kits	4th Quarter
Burkina Faso	5 X 40'	Dry Milk, Medical Disposables and Hygiene Kits	4th Quarter
Burkina Faso	5 X 40'	Dry Milk, Medical Disposables and Hygiene Kits	4th Quarter
Burundi	8 X 40'	Dry Milk, Medical Disposables, Orphan Kits	2nd Quarter
Cameroon	1 X 40'	Medical Supplies	3rd Quarter
Congo (Dem Rep of)	5 X 40'	Tractor, Planter, Seeder, Plow and 6' Disk	3rd Quarter
Croatia	Air Shipment	Avian Influenza (AI) Personal Protection Equipment (PPE) Kits	4th Quarter
Djibouti	6 X 40'	Dry Milk, Medical Disposables, Orphan Kits	4th Quarter
Dominic Republic	1 X 40'	School Supplies, Furniture and Books	4th Quarter
Dominic Republic	2 X 40'	School Supplies, Furniture and Books	4th Quarter
Ethiopia	6 X 40'	Dry Milk, Medical Disposables, Orphan Kits	1st Quarter
Ethiopia	1 X 40'	Furniture, Clothes and Shoes	4th Quarter
Georgia	1 X 20'	AI PPE Kits	3rd Quarter
Germany	1 X 40'	Dry Fruit and Cereal	4th Quarter
Ghana	1 X 40'	Books	3rd Quarter
Ghana	1 X 40'	Books	3rd Quarter
Haiti	2 X 40'	Medical Supplies	4th Quarter
Honduras	1 X 40'	Medical Supplies and Equipment	4th Quarter
Indonesia	1 X 40' Hi-Cube	Wheelchairs	3rd Quarter

Kenya	6 X 40'	Dry Milk, Medical Disposables, Orphan Kits	1st Quarter
Kenya	2 X 40'	Books	3rd Quarter
Lebanon	6 X 40'	Dry Milk, Medical Disposables, Hygiene Kits	1st Quarter
Liberia	2 X 40'	Books	2nd Quarter
Liberia	1 X 40'	Furniture, Clothes and Shoes	2nd Quarter
Liberia	2 X 40'	Books	2nd Quarter
Liberia	2 X 40'	Furniture, Clothes and Shoes	3rd Quarter
Liberia	1 X 40'	Medical Supplies and Equipment	3rd Quarter
Liberia	3 X 40'	Books	4th Quarter
Malawi	1 X 20'	Books	1st Quarter
Malawi	1 X 20'	Books	3rd Quarter
Moldova	1 X 20'	AI PPE Kits	3rd Quarter
Morocco	1 X 40'	AI PPE Kits	3rd Quarter
Nicaragua	2 X 40'	Dry Cereal, Dried Fruits	1st Quarter
Nicaragua	1 X 40'	Dry Cereal and Dry Beans	1st Quarter
Nicaragua	1 X 40'	Medical Supplies	1st Quarter
Nicaragua	6 X 40'	Medical Supplies	2nd Quarter
Nicaragua	1 X 40'	Medical Supplies and Orthopedic Medical Equipment to perform surgeries/ these items will be returned to the USA to the Doctors at INOVA Hospital	3rd Quarter
Nicaragua	5 X 40'	Medical Supplies	3rd Quarter
Nicaragua	1 X 40'	Medical Supplies	3rd Quarter
Nicaragua	1 X 40'	Furniture, Clothes and Shoes	3rd Quarter
Nicaragua	1 X 40'	Dry Cereal and Dry Beans	3rd Quarter
Nicaragua	1 X 40'	Furniture, Clothes and Shoes	3rd Quarter
Nicaragua	1 X 40'	Medical Supplies	3rd Quarter
Nicaragua	1 X 40'	Furniture, Clothes and Shoes	4th Quarter
Nicaragua	10 X 40'	Furniture, Clothes and Shoes	4th Quarter

Nicaragua	3 X 40' Hi-Cube	Books	4th Quarter
Niger	15 X 40'	Dry Milk, Medical Disposables, Hygiene Kits	3rd Quarter
Panama City	2 X 40'	Dry Cereal and Dry Beans	4th Quarter
Peru	5 X 40'	Furniture, Clothes and Shoes	2nd Quarter
Poland	1 X 40'	PPE Kits	3rd Quarter
Romania	1 X 40'	Dry Cereal, Furniture, Clothes and Shoes	3rd Quarter
Romania	1 X 40'	Dry Cereal, Furniture, Clothes and Shoes	3rd Quarter
Romania	1 X 40'	Furniture, Clothes and Shoes	4th Quarter
Romania	2 X 40'	Medical Supplies	4th Quarter
Senegal	6 X 40'	Medical Supplies	4th Quarter
Sudan	1 X 40'	Medical Supplies	3rd Quarter
Sudan	1 X 40'	Medical Supplies	3rd Quarter
Sudan	6 X 40'	Dry Milk, Medical Disposables and Hygiene Kits	3rd Quarter
Sudan	1 X 40'	Medical Supplies	4th Quarter
Uganda	2 X 40'	Furniture, Clothes and Shoes	1st Quarter
Uganda	8 X 40'	School Supplies, Furniture, Books and Computers	3rd Quarter
Uganda	2 X 40'	Furniture, Clothes and Shoes	4th Quarter
USA (Virginia)	1 X 40'	Medical Supplies and Medical Equipment returning from Nicaragua to the Doctors at INOVA Hospital	3rd Quarter
Zambia	1 X 40'	Books	3rd Quarter
Zambia	1 X 40'	Furniture, Clothes, Shoes, Medical Supplies and Dental Supplies	3rd Quarter
Zimbabwe	1 X 40'	Furniture, Clothes, Shoes and Medical Supplies	4th Quarter
Zimbabwe	2 X 40'	Furniture, Clothes, Shoes and Medical Supplies	4th Quarter