



DEFENSE SECURITY COOPERATION AGENCY
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MAR - 3 2009

The Honorable Howard L. Berman
Acting Chairman, Committee on Foreign Affairs
House of Representatives
Washington, DC 20515

Dear Mr. Chairman:

Pursuant to Section 2561, Title 10, United States Code, the enclosed report provides information on the Department of Defense Humanitarian Assistance Programs for fiscal year 2008.

Approximately \$101 million in DoD Overseas Humanitarian and Civic Aid (OHDACA) funds were obligated for activities pursuant to Section 2561 during fiscal year 2008. Enumerated in the enclosed annual report are excess property shipments and other funded transportation missions for the purposes of providing humanitarian assistance during fiscal year 2008.

Humanitarian assistance activities continue to provide significant peacetime engagement opportunities for Combatant Commanders and U.S military personnel while also serving the basic economic and social needs of people in the countries supported. The Combatant Commanders and the respective country teams view these programs as extremely valuable peacetime engagement tools and enthusiastically support their continuation.

Sincerely,

A handwritten signature in black ink, appearing to read "Jeffrey A. Wieringa".

Jeffrey A. Wieringa
Vice Admiral, USN
Director

Enclosure:
As stated

Same letter to:
Senate Committee on Armed Services
House Committee on Armed Services
Senate Committee on Foreign Relations

Department of Defense
Fiscal Year 2008 Report

on

Humanitarian Assistance (HA)

(Report furnished in accordance with Title 10, USC, Section 2561)

February 2009
Defense Security Cooperation Agency

**THE HUMANITARIAN ASSISTANCE PROGRAM
OF THE
DEPARTMENT OF DEFENSE
(10 USC SECTIONS 2561 AND 2557)**

Introduction

The Department of Defense (DoD) Humanitarian Assistance program supports U.S. foreign policy and national security goals of regional stability and promotion of democratic and economic development.

The Department's humanitarian assistance activities are aimed at improving DoD visibility, access, and influence while building and/or reinforcing security and stability in a host nation or region; providing disaster mitigation training and/or bolstering host nation capacity to avert humanitarian crises and respond to disasters; and generating collaborative relationships with a host nation's civil society as well as positive public relations and goodwill toward DoD.

Foremost a tool for achieving U.S. security objectives, the Department's humanitarian assistance activities directly support efforts to counter ideological support for terrorism. These activities provide Geographic Combatant Commanders (GCCs) with unobtrusive, low cost, but highly effective instruments to carry out their security cooperation activities.

The Defense Security Cooperation Agency (DSCA) is charged with program/resource management. The Office of the Assistant Secretary of Defense, Global Security Affairs, provides policy oversight.

Legislative Authorities

Pursuant to 10 USC Section 2561, funds authorized to be appropriated to the Department of Defense for a fiscal year for humanitarian assistance shall be used for the purpose of providing transportation of humanitarian relief and for other humanitarian purposes worldwide. The Secretary of Defense may also use this authority to transport supplies intended for use to respond to, or mitigate the effects of, an event or condition that threatens to seriously harm the environment, but only if other sources to provide such transportation are not readily available.

Pursuant to 10 USC Section 2557, the Secretary of Defense may make available for humanitarian relief purposes any nonlethal excess supplies of the Department of Defense.

The Overseas Humanitarian, Disaster, and Civic Aid (OHDACA) appropriation funds these activities. DSCA performs financial management, including allocation of funds to the GCCs.

Overview of Activities

The Department of Defense conducts humanitarian assistance, disaster relief/emergency response, and funded transportation programs pursuant to Title 10 U.S. Code Sections 2557 and 2561.

Humanitarian assistance activities include assessments of needs, rudimentary construction/renovation of public facilities (such as schools, hospitals, clinics, and orphanages); digging or improving water wells and other sanitation and drinking water projects; and repairing/building rudimentary infrastructure such as roads and bridges. DoD in-country personnel and/or the GCCs nominate projects in coordination with the U.S. country team and other U.S. agencies in the country and/or region, such as the U.S. Agency for International Development (USAID). The respective GCC endorses a nominated project to DSCA using an automated database. DSCA coordinates proposed projects as appropriate with other DoD and interagency offices and approves/disapproves them. Once a project is approved, the responsible GCC determines when to fund the project and oversees its execution. Traditionally, more projects are submitted than can be covered by available funding, thus the GCCs must prioritize which ones are funded.

Non-lethal excess property provided may include such items as medical/school/office equipment and supplies, construction and disaster-related equipment/tools, and vehicles. Excess property is transferred from DoD to the State Department, usually the American Embassy in the recipient country, for further distribution. Excess property for planned projects is generally moved to the recipient country by surface transportation. In support of disaster/emergency response, excess property is most often moved by a combination of surface and air transportation.

The Department's disaster relief/emergency response includes disaster preparedness and disaster response training, as well as immediate assistance in the wake of natural and manmade disasters. Such assistance may take the form of

airlift, logistical support, provision of emergency supplies such as blankets, tents, water and humanitarian daily rations, and search and rescue operations.

DoD components participate in foreign disaster relief/emergency response (FDR/ER) activities when directed by the President, with the concurrence of the Secretary of State, and in emergency situations in order to save lives. DoD responses are coordinated with the USAID's Office of Foreign Disaster Assistance and other relevant agencies.

Also conducted pursuant to section 2561 is the funded transportation program. This program provides worldwide DoD-funded transportation of humanitarian cargo. It applies to both DoD cargo (for example, disaster relief supplies and non-lethal excess property) and private donations by non-governmental and international organizations (NGOs/IOs). Appropriated funds pay for the actual cost of transportation and any associated administrative costs incurred.

While statutory authority permits transportation of private donations via any mode and for any cargo that could be defined as humanitarian, current policy restricts cargo to that which addresses basic humanitarian needs (e.g., medical, food, clothing, shelter) and, in the interest of cost-effectiveness, limits transportation to surface modes and establishes a minimum cargo size (one 20-foot container or 1,100 cubic feet).

Reporting Elements – Fiscal Year 2008

Pursuant to Section 2561(c) an annual status report on the provision of humanitarian assistance is required for the prior fiscal year. The report shall set forth the following information:

- (1) The total amount of funds obligated for humanitarian relief under the section;
- (2) The number of scheduled and completed transportation missions for purposes of providing humanitarian assistance under the section; and
- (3) A description of any transfer of excess DoD nonlethal supplies under section 2557, to include the date of transfer, the entity to whom the transfer is made, and the quantity of items transferred.

The total amount of funds obligated from the Overseas Humanitarian, Disaster and Civic Aid (OHDACA) appropriation for humanitarian relief and other humanitarian purposes worldwide under Section 2561 in FY 2008, as of 30

September 2008, was \$101.323 million. This figure represents humanitarian assistance projects and private donor shipments, as well as support to disaster relief/emergency response. For FY 2008, the latter amounted to \$40.511 million. Transportation missions were conducted in support of six disasters/emergencies. Because transportation missions are calculated in various ways, e.g., helicopter lift is calculated in hours not point-to-point flights, the following rolls up funds obligated as of 30 September 2008 for fixed and rotary wing airlift during the periods indicated for the six disasters/emergencies:

Bangladesh Cyclone Sidr (Nov-Dec 2007)	3.928M
China Snowstorms (Feb 2008)	.202M
Burma Cyclone Nagris (May-Jun 2008)	4.659M
China Earthquake (May 2008)	1.960M
Philippines Typhoon Fengshen (Jun-Jul 2008)	1.551M
Georgia Complex Emergency (Aug-Sep 2008)	<u>13.510M</u>
Total:	\$ 25.810M

OHDACA funds also pay associated ground and port handling and surface transportation costs.

The description of excess property transfers and an enumeration of other funded shipments for purposes of providing humanitarian assistance during FY 2008 are included in the following pages.

Enclosure
as stated

Humanitarian Assistance Excess Property Shipments - FY08

Destination	Container Quantity by Type	Commodity Type	Delivery Date
Armenia	1 X 40'	Beds, Bedding, Furniture	2nd Quarter
Armenia	2 X 40'	School Supplies	2nd Quarter
Armenia	1 X 20'	Beds, Bedding, Furniture	4th Quarter
Bolivia	Flatbed	Fork Lifts, Generators	4th Quarter
Cambodia	Rolling Stock	Ambulance	3rd Quarter
China	9 Air Pallets	Cold Weather Gear and Clothing	2nd Quarter
Djibouti	1 X 40'	Medical Supplies & Equipment	1st Quarter
Ecuador	Rolling Stock	Boats	4th Quarter
Ecuador	Rolling Stock	Generator	4th Quarter
Georgia	3 X 53' (repalletized for air)	Tents, General Purpose, Medium (GPM)	4th Quarter
Georgia	3 X 53' (repalletized for air)	Cots	4th Quarter
Ghana	3 X 40'	Medical Supplies & Equipment	2nd Quarter
Ghana	2 X 40'	Medical Supplies & Equipment	4th Quarter
Haiti	1 X 53'	Cots, GPM Tents, Water Bags, Blankets	4th Quarter
Haiti	1 X 53'	GPM Tents (4 Air Pallets)	4th Quarter
Honduras	2 X 40'	School Supplies & Sports Equipment	1st Quarter
Kosovo	1 X 40'	Medical Supplies	4th Quarter
Kosovo	Rolling Stock	Van	3rd Quarter
Latvia	1 X 40'	Household Furniture & Equipment	3rd Quarter
Liberia	13 pallets	Medical Supplies, School Furniture, Generators	2nd Quarter
Liberia	6 X 40'	Medical Supplies, School Furniture, Generators	3rd Quarter
Moldova	[in-country donation]	Computer Equipment (5 ea. less hard drives)	3rd Quarter
Morocco	1 X 40'	Computer Equipment	4th Quarter
Nicaragua	2 X 40'	Disaster Supplies	4th Quarter
Nicaragua	Flatbed	Portable Latrines	4th Quarter
Panama	Rolling Stock	Ambulance	2nd Quarter

Humanitarian Assistance Excess Property Shipments - FY08

Destination	Container Quantity by Type	Commodity Type	Delivery Date
Paraguay	Rolling Stock	Firetrucks (2), Fire Tanker	1st Quarter
Serbia	1 X 40'	School Supplies & Equipment	4th Quarter
Suriname	2 X 40', 1 X 20'	School Supplies & Sports Equipment	1st Quarter
Tajikistan	1 X 40'	Medical Supplies & Equipment	1st Quarter
Tajikistan	1 X 40'	Medical Supplies & Equipment	1st Quarter
Trinidad	2 x 40'	Household Furniture and Appliances, Office Supplies, Library Books and Desks, Medical Supplies	2nd Quarter
Trinidad	Rolling Stock	Generator, Cargo Trucks, Panel Truck, Ambulance	2nd Quarter
Tunisia	2 X 40'	School Equipment	4th Quarter
Vietnam	Rolling Stock	Ambulance	3rd Quarter

Funded Transportation Program Private Donor Shipments - FY08

Destination	Container Quantity by Type	Commodity Type	Delivery Date
Burundi	15 X 40FT-DRY	Atmit Milk/Medical Disposables	2nd Quarter
Congo	2 X 40FT-DRY	Medical Supplies	3rd Quarter
Dominican Republic	1 X 40FT-DRYHICUBE	Dry Food	2nd Quarter
Dominican Republic	1 X 40FT-DRY	Clothing/Medical Supplies	3rd Quarter
El Salvador	1 X 40FT-DRY	Computers	4th Quarter
Ethiopia	3 X 40FT-DRY	Computers	2nd Quarter
Germany	1 X 40FT-DRYHICUBE	Dry Food	3rd Quarter
Germany	1 X 40FT-DRYHICUBE	Clothes/Dry Food	4th Quarter
Ghana	1 X 40FT-DRY	Clothes/Used Furniture	1st Quarter
Ghana	1 X 40FT-DRY	Clothes/Used Furniture	1st Quarter
Ghana	2 X 40FT-DRY	Clothing/Medical Supplies	4th Quarter
Guyana	7 X 40FT-DRY	Dry Food	3rd Quarter
Haiti	18 X 40FT-DRY	Rice	3rd Quarter
Haiti	1 X 40FT-DRY	Non-Perishable Foods	4th Quarter
Haiti	1 X 40FT-DRY	Non-Perishable Foods	4th Quarter
Honduras	1 X 40FT-DRY	Clothes/Used Furniture	1st Quarter
Israel	1 X 40FT-DRY	Clothing/Medical Supplies	2nd Quarter
Israel	1 X 40FT-DRY	Medical Supplies	4th Quarter
Kenya	20 X 40FT-DRY	Atmit Milk/Medical Disposables	3rd Quarter
Liberia	1 X 40FT-DRY	Clothes/Used Furniture	1st Quarter
Liberia	1 X 40FT-DRY	Clothing/Shoes	2nd Quarter
Liberia	2 X 40FT-DRY	Clothing/Used Furniture	2nd Quarter
Liberia	1 X 40FT-DRY	Clothing	2nd Quarter
Liberia	1 X 40FT-DRY	Clothing	3rd Quarter
Malawi	1 X 20FT-DRY	Clothes/Used Furniture	2nd Quarter

Funded Transportation Program Private Donor Shipments - FY08

Destination	Container Quantity by Type	Commodity Type	Delivery Date
Nicaragua	4 X 40FT-DRY	Clothes/Used Furniture	2nd Quarter
Nicaragua	1 X 40FT-DRY	Clothing/School Supplies	2nd Quarter
Nicaragua	3 X 40FT-DRYHICUBE	Clothing/School Supplies	2nd Quarter
Nicaragua	1 X 40FT-DRY	Clothing/School Supplies	2nd Quarter
Nicaragua	3 X 40FT-DRY	Clothing /School Supplies	2nd Quarter
Nicaragua	3 X 40FT-DRY	Clothing/School Supplies	2nd Quarter
Nicaragua	1 X 40FT-DRYHICUBE	Clothing/School Supplies	2nd Quarter
Nicaragua	4 X 40FT-DRY	School Supplies and Furniture	4th Quarter
Nicaragua	1 X 40FT-DRY	Clothing/School Furniture	4th Quarter
Nicaragua	4 X 40FT-DRY	Clothing/Used Furniture	4th Quarter
Sierra Leone	3 X 40FT-DRY	School Supplies/Used Furniture	3rd Quarter
South Africa	1 X 40FT-DRY	Secondary School Books	1st Quarter
Turks and Caicos Islands	1 X 40FT-DRY	Medical Supplies	3rd Quarter
Uganda	2 X 40FT-DRY	Secondary School Books	1st Quarter
Uganda	10 X 40FT-DRY	Atmit Milk/Medical Disposables	1st Quarter
Uganda	3 X 40FT-DRY	Post Secondary Books	4th Quarter

**Humanitarian Daily Rations (HDR) and Avian Influenza/Pandemic Influenza Personal Protection
Equipment (PPE) Shipments - FY08**

Destination	Container Quantity by Type	Commodity Type	Delivery Date
Bangladesh	1 X 40'	PPE	1st Quarter
Bangladesh	2 X 40'	PPE	2nd Quarter
Congo, Democratic Republic of (Congo-Kinshasa)	6 boxes (Commercial air shipment)	PPE	2nd Quarter
Congo, Republic of (Congo-Brazzaville)	4 boxes (Commercial air shipment)	PPE	2nd Quarter
Georgia	18 X 53'	HDR	4th Quarter
Ghana	1 X 20'	PPE	1st Quarter
Guam	3 X 40'	HDR	4th Quarter
Hawaii	1 X 40', 1 X 20'	HDR	2nd Quarter
Hawaii	1X40'	HDR	3rd Quarter
Kosovo	20 Boxes (commercial air shipment)	PPE	1st Quarter
Laos	1 X 40'	PPE	4th Quarter
Laos	1 X 20'	PPE	4th Quarter
Liberia	10 boxes (Commercial air shipment)	PPE	2nd Quarter
Lithuania	1 X 40'	PPE	1st Quarter
Malaysia	2 X 40'	PPE	1st Quarter
Mexico	10 X 40'	PPE	4th Quarter
Niger	16 boxes (Commercial air shipment)	PPE	2nd Quarter
Senegal	6 boxes (Commercial air shipment)	PPE	2nd Quarter
Ukraine	1 X 40'	PPE	1st Quarter
Zambia	1 X 40'	PPE	1st Quarter